

Message Text

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TO USDEL LOS ANGELES IMMEDIATE

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FOL REPEAT OF ROME 1121 TO SECSTATE JAN 25

QTE:

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EXDIS

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: HIGHLIGHTS OF PRIME MINISTER RABIN'S REMARKS

FOR THE SECRETARY FROM SENATOR PERCY

1. AT LUNCHEON, JANUARY 22, 1975, IN JERUSALEM AT P.M.'S HOME FROM 1:30 TO 4:30 P.M., RABIN SAID THAT BE BELIEVED THE BASIC ISSUE IN ISRAEL ISN'T STABILITY BUT SUVIVAL -- "TO WHAT EXTENT WILL WE BE ABLE TO SURVIVE?" HE SAID THAT WHILE ISRAEL IS STRONGER THAN IT WAS PRIOR TO THE 1973 WAR, IT HAD TO BE TERRIBLY SURE THAT ANY SETTLEMENT WOULD NOT ENDANGER ITS SURVIVAL. ONCE THAT SURVIVAL WAS ASSURED, HE ASKED RHETORICALLY, WHAT IS THE BEST WAY TO SECURE PEACE?

2. HE SAID THAT HE CONSIDERED FAISAL AND SADAT MORE MODERATE THAN ASSAD, IRAQ OR THE PLO. HE COMPLAINED THAT WHILE ARAB LEADERS IN GENERAL SAY THAT THEY ARE ALL FOR PEACE, AND THAT THEY TELL

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KISSINGER THEY WISH TO PURSUE A STEP-BY-STEP PATH TO PEACE, THEY

REFUSE TO ENGAGE IN "PRACTICAL TALKS, MEANINGFUL TALKS." HE SAID THAT THEIR POLICY IS THAT THEY CANNOT AFFORD TO MAKE PEACE WITH ISRAEL ALL AT ONCE, AND THAT THEIR POLICY FROM THE START HAS BEEN TO HAVE A TRANSITION FROM WAR TO PEACE. "I TEND TO AGREE WITH THAT," ADDED THE PRIME MINISTER.

3. HE SAID THAT IF THE GENERAL GOAL IS MOVEMENT TOWARD PEACE, IT MUST BE A MUTUAL GIVING IN AND GETTING --"EACH SIDE HAS TO GIVE AND GET SOMETHING IN RETURN."

4. CONCERNING THE PASSAGE OF ISRELI CARGO IN THE SUEZ CANAL, RABIN NOTED THAT IN THE DISENGAGEMENT AGREEMENT, IT WAS AGREED THAT ONCE THE CANAL WAS OPENED, ISRAEL WOULD BE ALLOWED TO MOVE ITS CARGOES THERE. "NOW," HE COMPLAINED, "THEY'RE TRYING TO SELL US THE SAME CONCESSION TWICE." HE SAID THAT HE WAS NOT SO WORRIED ABOUT ISRAELI FLAGSHIPS, THAT HE WAS LESS INTERESTED IN TRYING TO SHOW THE FLAG THAN IN FUNDING A LONGER PERIOD OF TRANQUILITY. I EMPHASIZED THE SYMBOLIC IMPORTANCE THAT WOULD BE ATTACHED TO ISRAELI FLAGSHIP PASSAGE THAT SHOULD NOT BE UNDERESTIMATED.

5. PM SAID THAT A REAL PEACE IS A CHANGE OF RELATIONSHIPS BETWEEN PEOPLE, BUT TO ACHIEVE THAT, FIRST A PERIOD OF RELATIVE TRANQUILITY WAS NEEDED, NOT THREATS OF RESORT TO FORCE. "SUCH A CHANGE," HE ADDED, "TAKES TIME." HE SAID THAT ISRAEL IS PREPARED TO RETURN SINAI TERRITORY, BUT HTAT FIRST EGYPT HAS TO SHOW NOT JUST WORDS, BUT A READINESS TO MAKE SPECIFIC COMMITMENTS. "WE WILL GIVE AS MUCH IN THE SINAI," HE SAID, "AS WE FEEL WE CAN GET IN RETURN."

6. WHEN I SAID THAT EGYPT AND MANY OTHER ARAB COUNTRIES HAD INDICATED THAT THEY WULD GIVE ISRAEL ABSOLUTE RECONGITION OF OSVEREIGNTY, RABIN REPLIED THAT "EGYPT HAS TO MAKE UP HER MIND." IF THEY WANT TO TALK ABOUT A FINAL SETTLEMENT, HE SAID, FINE. BUT, HE ADDED, LET'S SPELL OUT PRECISELY WHAT IT MEANS TO HAVE PEACE-- "THE SPECIFICS OF PEACE, THE BOUNDARIES OF PEACE AND THE SAFEGUARDS TO MAINTAIN IT."

7. THE PRIME MINISTER QUOTED SEC. KISSINGER AS HAVING SAID TO HIM IN 1969 THAT THE LESSON OF HISTORY IS THAT ALL WARS START FROM A STATE OF PEACE, BUT THAT IN TH MIDDLE EAST, ALL WARS START FROM A STATE OF WAR. TODAY, SAID RABIN, KISSINGER SAYS THAT WE SHOULD
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MOVE TOWARD PEACE STEP BY STEP SO THAT WE CAN CHANGE THE GENERAL ATMOSPHERE AND BASIC ATTITUDES IN THE MIDDLE EAST, AND NOT TO DISCUSS A FINAL SETTLEMENT WHICH CAN ONLY UNIFY THE ARABS.

8. "DO WE TALK ABOUT A FINAL SETTLEMENT OR AN INTERIM SETTLEMENT?" ASKED RABIN. "SADAT," HE SAID, "HAS NOT SAID SPECIFICALLY WHAT HE IS WILLING TO GIVE UP FOR THE FIRST STEP EXCEPT WHAT HE GAVE UP EARLIER."

9. I NOTED THAT I HAD RECEIVED THE STRONG IMPRESSION THAT SOME MOVEMENT ON THREE FRONTS WOULD BE HIGHLY DESIRABLY AND NECESSARY FROM THE ARAB POINT OF VIEW. RABIN SAID THAT ISRAEL HAD OFFERED TO HAVE A DEMILITARIZED ZONE AT THE LEBANESE BORDER, CONTROLLED BY ANYONE, INCLUDING THE UN; ISRAEL HAD SUGGESTED THAT PERHAPS THERE COULD BE AN ADJOINING ZONE NEXT TO IT CONTROLLED BY LEBONON. HE SAID THAT SECRETARY KISSINGER HAD REJECTED THE IDEA AS A GOOD BUT IMPRACTICAL ONE. "WE WANT A BARRIER AT THE LEBONESE BORDER," SAID RABIN. I CONCUR BUT DID NOT SO INDICATE TO RABIN BUT WE SHOULD DISCUSS ON MY RETURN. RABIN SAID THAT HE THOUGHT A RESOLUTION OF THE PALESTINIAN PROBLEM MUST BE REACHED BY ISRAEL AND JORDAN; "WE DO NOT NEED A THIRD STATE TO CLOUD THE ISSUE," HE ADDED. HE SAID THAT THE PLO'S ULITMATE GOAL IS THE DESTRUCTION OF ISRAEL AS A JEWISH STATE, BUT THAT THEY WOULD SETTLE FOR WHAT'S POSSIBLE IN THE MEANTIME. HE SAID THAT WHILE ISRAEL HAD SOMEIMTES REACTED VERY STRONGLY TO TERRORIST AGGRESSION, IT CERTAINLY HAD NEVER SET OUT TO KILL INNOCENT PEOPLE AS A MEANS TO ACHIEVING ITS GOALS, SUCH AS THE PLO DOES AS A MATTER OF STANDARD PRACTICE. "WE DO NOT WISH TO DEAL WITH SUCH PEOPLE," HE ADDED.

10. I REPLIED BY STATING ISRAEL UNREALISTIC IN REFUSING DIRECT CONTACT WITH PLO NOW THAT ARAB WORLD INCLUDING HUSSEIN ARE UNITED IN SUPPORT OF ARAFAT AS SPOKESMAN FOR PALESTINIANS. THERE ARE FAR MORE EXTREMISTS IN MOVEMENT THAN ARAFAT. I SAID I HAD CONCLUDED I WOULD NOT MEET WITH ARAFAT ON THIS TRIP BUT DESCRIBED NON-CONFIDENTIAL PARTY OF MY TALK IN APARTMENT OF FORMER PM ISAEB SALAM OF LEBANON WITH WALID KHALID, EXECUTIVE DIRECTOR OF PALESTINIAN STUDIES INSTITUTE AND PROFESSOR AT AMERICAN UNIVERSITY BEIRUT, WHO IS A PRINCIPAL ADVISOR AND SPEECH WRITER, INCLUDING UN SPEECH, FOR ARAFAT.

11. RABIN AND I DISCUSSED UNIQUE OPPORTUNITIES FOR NEGOTIATIONS
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NOW WITH RELATIVELY MODERATE LEADERSHIP ON BOTH SIDES, CREDITILITY AND RESPECT FOR HENRY KISSINGER ON BOTH SIDES, AND THE RECOGNITION THAT BOTH SIDES LOST HEAVILY IN 4TH WAR AND DEVASTATING POTENTIAL OF 5TH. I REITERATED SAME POSITIONS TAKEN IN MANY PREVIOUS TALKS, AND THAT FEAR EXISTED RABIN WOULD BE PUSHED INTO UNWISE COURSE BY ISRAEL HAWKS. I TOLD HIM MY STATEMENTS WOULD BE DESIGNED TO ISSUE FAIR AND PUBLIC WARNING TO THEM NOT TO OVERESTIMATE TRADITIONAL CONGRESSIONAL SUPPORT FOR ISRAEL NOW. PM ASSERTED HE WOULD NOT BE PRESSURED BY HARDLINERS INTO ANY ACTION NOT IN NATIONAL INTEREST.

12. ATMOSHPERE OF RABIN AND ALLON MEETING ONE OF CORDIALITY AND OF OLD FRIENDS. DINNER WITH PERES MORE INTENESE.

13. DEPARTMENT PASS OTHER POSTS AS APPROPRIATE. VOLPE

UNQTE INGERSOLL

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